Joe Lombardo Governor

## **STATE OF NEVADA**

Melissa Mackedon Executive Director



## STATE PUBLIC CHARTER SCHOOL AUTHORITY

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#### **ACTION MEMORANDUM**

| TO:      | SPCSA Board   |
|----------|---|
| FROM:    | Katie Broughton, Director of Authorizing                                      |
|          | Danny Peltier, Management Analyst III   |
| SUBJECT: | Transfer of Sponsorship: Rainbow Dreams Early Learning Academy Charter School |
| DATE:    | January 24, 2025  |

#### **Background and Summary**

Rainbow Dreams Early Learning Academy (RDELA) has applied to transfer charter school sponsorship from the Clark County School District (CCSD) to the State Public Charter School Authority (SPCSA). REDELA is a brick-and-mortar public charter school that currently serves 231 students in pre-kindergarten and kindergarten in Clark County.

The mission of the school is "to provide a firm educational foundation while encouraging diversity, equity, and cultural appreciation." The primary focus of the RDELA is to work with the at-risk and underserved early learning population of Las Vegas. The school's innovative practices ensure a high-quality, inclusive educational experience for young learners, emphasizing collaboration between educators, families, and the broader community to foster success.

On November 10, 2024, RDELA submitted their Letter of Intent to apply for transfer, and the completed application was submitted to the SPCSA on November 24, 2024.

After a thorough review of the historical data and the Charter School Sponsorship Transfer Application, staff recommend that the Authority approve the charter sponsorship transfer of Rainbow Dreams Early Learning Academy, and that the school be given a 3-year charter contract.

# The Process Related to Charter School Sponsorship Transfer Application and the Standards Under Which an Application for Sponsorship Transfer Will be Granted

SPCSA staff began meeting with Clark County School District representatives and their charter schools in the spring of 2024 to discuss the transfer process and timelines. Schools were granted access to Epicenter to make operational decisions and determine if additional staffing was required to transfer to the SPCSA successfully. The Authority approved the Charter School Sponsorship Application on August 23, 2024, and that information was shared with the CCSD Charter Schools. SPCSA staff met with Infinite Campus on September 3, 2024, to outline the necessary procedures to transfer the CCSD charter schools from the CCSD Infinite Campus to the SPCSA Infinite Campus. It was determined that if CCSD charter schools were going to transfer sponsorship in time for the 2025 –2026 school year, they would need to submit their applications by November 2024.

At least fourteen days before submitting their application, each charter school notified SPCSA staff of its intent to apply and identified a liaison. Schools submitted their board-approved application by November 24, 2024. Those applications included detailed narratives about the school's academic program and any achievement gaps in student outcomes, financial data, student demographics, family engagement, and the governing board. If the school contracts with a CMO or EMO, that information was also included. SPCSA staff gathered and reviewed each school's CCSD Performance Framework and site evaluation reports.

Final recommendations to the Authority are based on <u>R073-23</u>, including evidence that the school is in sound financial condition and is meeting standards on the Neveda School Performance Framework (NSPF) or that the request for change in sponsorship has been approved by the current sponsor. When determining charter school contract length, the following guidelines were used:

| Term Length | Description                                   |
|-------------|---|
| 3-5 years   | Inconsistently meets performance expectations |
| 6 years     | Consistently meets performance expectations   |
| 7-10 years  | Exceeds performance expectations              |

The Authority Board may approve a charter contract for a term of three (3) to ten (10) years or deny the request for sponsorship transfer.

#### Analysis

#### Academics

Rainbow Dreams Early Learning Academy offers instruction in pre-kindergarten and kindergarten. Prior to the 2019 - 2020 school year, they offered instruction in kindergarten through 8<sup>th</sup> grade. The following table outlines the school's performance on the Nevada School Performance Framework (NSPF).

| School Year | Elementary School Index Score<br>and Rating | Middle School Index Score and<br>Rating |
|-------------|---|---|
| 2018 - 2019 | 24.4 / 1-star                               | 22.2 / 1-star                           |
| 2019 - 2020 | N/A   |   |
| 2020 - 2021 | N/A   |   |
| 2021 - 2022 | 0.0 / Not Rated                             | Closed                                  |
| 2022 - 2023 | 0.0 / Not Rated                             |   |
| 2023 - 2024 | 10.0 / Not Rated                            |   |

As the Authority is aware, due to COVID-19, NSPF school ratings and accountability for the 2019 - 2020 and 2020 - 2021 school years were carried over from the 2018 - 2019 reporting year. Additionally, star ratings were not calculated for the 2021 - 2022 school year, but the Nevada Department of Education (NDE) published index scores. The NDE resumed calculating star ratings in the 2022 - 2023 school year.

Rainbow Dreams Early Learning Academy received the following CCSD Academic Performance Framework ratings.

| School Year | Academic Performance Ratings |
|-------------|------------------------------|
| 2018 - 2019 | Falls Below Standards        |
| 2019 - 2020 | Falls Below Standards        |
| 2020 - 2021 | Not Rated                    |
| 2021 - 2022 | N/A                          |
| 2022 - 2023 | Meets Standards              |
| 2023 - 2024 | Meets Standards              |

#### Organizational

Rainbow Dreams Early Learning Academy received the following CCSD Organizational Performance Framework ratings.

| School Year | Organizational Performance Ratings |
|-------------|------------------------------------|
| 2018 - 2019 | Does Not Meet Standards            |
| 2019 - 2020 | Does Not Meet Standards            |
| 2020 - 2021 | Does Not Meet Standards            |
| 2021 - 2022 | Meets Standards                    |
| 2022 - 2023 | Meets Standards                    |
| 2023 - 2024 | Does Not Meet Standards            |

#### Financial

Rainbow Dreams Early Learning Academy received the following CCSD Financial Performance Framework ratings.

| School Year | Financial Performance Ratings |
|-------------|-------------------------------|
| 2018 - 2019 | Does Not Meet Standards       |
| 2019 - 2020 | Does Not Meet Standards       |
| 2020 - 2021 | Falls Below Standards         |
| 2021 - 2022 | Falls Below Standards         |
| 2022 - 2023 | Does Not Meet Standards       |
| 2023 - 2024 | Does Not Meet Standards       |

#### Site Evaluations

Clark County School District conducted a three-year charter school site evaluation during the 2019 - 2020 school year and a five-year charter school site evaluation during the 2021 - 2022 school year.

In the three-year charter school site evaluation report, Rainbow Dreams Early Learning Academy was found to have deficiencies in the academic, financial, and organizational and operational components of the performance framework. The school was placed on a Notice of Breach and required to create a plan to remedy the deficiencies. The plan included hiring a new school principal to assist in improving all three performance areas. Additionally, the governing board renegotiated financial agreements to improve the

area of school finance. CCSD indicated that they would continue to meet with school leadership to examine progress and provide guidance and support.

In the five-year charter school site evaluation report, Rainbow Dreams Early Learning Academy was found to have deficiencies in the academic, financial, and organizational components of the performance framework. The school was placed on a mandated remediation plan and requested to eliminate services to 1<sup>st</sup> through 8<sup>th</sup> grade. They changed the mission of the school to only serve pre-kindergarten and kindergarten students. For the 2020 – 2021 school year, Rainbow Dreams Early Learning Academy was issued a Notice of Breach for a financial deficiency based upon the school owing an outstanding debt to the Nevada Department of Education for \$163,235. The school also had deficiencies in their organizational performance, but no additional detail was provided. CCSD indicated that they planned to continue working closely with the members of the school's governing body to assist in improving in all areas of the performance framework.

## Governing Board

As part of the review of the application, SPCSA staff reviewed the make-up of Rainbow Dream Academy's governing board. The board currently has nine members and is in compliance with the board membership requirements outlined in <u>NRS 388A.320</u>. A board member roster has been included with the supporting documents posted with this agenda item.

### **Proposed Motion**

Approve the Rainbow Dreams Early Learning Academy application to transfer charter school sponsorship from Clark County School District to the Nevada State Public Charter School Authority with a 3-year charter contract with the following conditions and enrollment caps:

- 1. Rainbow Dreams Early Learning Academy will work with SPCSA staff on developing metrics on which to measure and analyze the school's academic performance.
- 2. Rainbow Dreams Early Learning Academy will work with SPCSA staff to define the roles and responsibilities of the Local Education Agency (LEA) and Rainbow Dreams Early Learning Academy as they related to Pre-K and Pre-K quality.

| School Year  | 2025-26 | 2026-27 | 2027-28 |
|--------------|---------|---------|---------|
| Grade Levels | K       | Κ       | Κ       |
| Enrollment   | 80      | 80      | 80      |

\*The school has a contract with the Clark County Board of Commissioners to provide pre-kindergarten for up to 220 students.