New Charter School Application Report and Recommendation August 25, 2023



Nevada Classical Academy Elko

GENERAL INFORMATION

Proposed School Name	Nevada Classical Academy Elko
Proposed EMO/CMO	Not Applicable
Proposed Mission and Vision	 Mission: To develop the minds and improve the hearts of young people through a classical content-rich curriculum and to educate the minds of students to seek truth, beauty, and goodness as they pursue academic excellence that develops moral character and civic virtue. Vision: Nevada Classical Academy Elko will partner with parents to educate the minds and hearts of students to seek truth, beauty, and goodness as they pursue academic excellence through a rigorous, content-rich classical curriculum that develops moral character and civic virtue. We will serve all students as we help them prepare for life and success in our world. Educational success includes the learning of civic responsibility, service to communities and country, respect for ourselves and others around us, developing a virtuous character and knowledge of why we are here. Classical education provides the history and basis for our nation and world. Students will receive a strong reading and math foundation using time-tested methods and leading to the necessary basic skills that will be built upon each year.
Proposed Grade Configuration	Opening: K-6 Full Scale: K-12
Proposed Opening	August 2024
Proposed Location	Elko County; 1031 Railroad Street Elko, NV 89801
Proposed Zip Codes to be Served	89801, 89815, 89822, 89835

PLANNED ENROLLMENT

	2024-25	2025-26	2026-27	2027-28	2028-29	2029-30
K	23	22	42	42	42	42
1	23	22	22	42	42	42
2	23	22	22	22	42	42
3	23	22	22	22	22	42
4	23	22	22	22	22	22
5	22	22	22	22	22	22
6	22	22	22	22	22	22
7		22	22	22	22	22
8			22	22	22	22
9				22	22	22
10					22	22
11						22
12						22
Total	159	176	218	260	302	366

CONTENTS

1	Overview and Recommendation	4
2	Meeting the Need	6
3	Academic Plan	9
4	Operations Plan	16
5	Financial Plan	22
6	Application Process Details	24
Арре	endix A	26

1.1 EXECUTIVE SUMMARY

The SPCSA conducts a rigorous review of new charter school applications. This process includes the submission to the SPCSA of a written notice of intent to submit a new charter school application 90 days prior to the submission of the new charter school application; the submission to the SPCSA of the actual new charter school application between April 15 and April 30 of each year; the review of the new charter school application by the SPCSA – including the review of the new charter school application by outside reviewers and a capacity interview with the applicant team. The application is rated against the SPCSA's new charter school application evaluation rubric and, as stated in the evaluation rubric, an applicant must Meet the Standard in all four, or five, if applicable¹, main sections of the application and evaluation process to be recommended for authorization. If an application Meets the Standard in all but one section, and Approaches the Standard in the one remaining section, the application and proposed new charter school may be recommended for authorization. If an application and proposed new charter school may be addressed through conditions. In addition, as part of the review process, the SPCSA seeks input from the board of trustees of the school district in which the proposed charter school will be located. The input provided by the school district is posted along with other relevant materials for this application for consideration by the SPCSA board.

Finally, it is important to note that there is also an opportunity for an unsuccessful new charter school applicant to resubmit its charter school application, as well as an opportunity for an unsuccessful applicant to appeal the denial of its application. For more details regarding the SPCSA's application process, please see Appendix A.

The review committee and SPCSA staff determined that none of the four main sections of the application Meet the Standard as outlined in the new charter application evaluation rubric.

Application Section	Rating
Meeting the Need	Approaches the Standard
Academic Plan	Does Not Meet the Standard
Operations Plan	Approaches the Standard
Financial Plan	Does Not Meet the Standard

Details regarding the rating for each component of the application can be found in Section 1.3 of this report. Based on these ratings and the findings summarized within the remainder of this report, the SPCSA staff's recommendation is to deny the Nevada Classical Academy Elko charter school application.

1.2 PROPOSED MOTION

Proposed motion: Deny the Nevada Classical Academy Elko application as submitted during the 2023 Application Cycle based on a finding that the Applicant has failed to satisfy the requirements contained in NRS 388A.249(3) in that the Applicant has failed to demonstrate competence in accordance with the criteria for approval prescribed by the SPCSA that will likely result in a successful opening and operation of the charter school. Designate SPCSA Staff to meet and confer with the Applicant.

State Public Charter School Authority New Charter School Application Report and Recommendation – Nevada Classical Academy Elko Page 4 of 29

¹ Charter Management Organizations applying for sponsorship directly, as well as Committee to Form applicants that propose to contact with a Charter Management Organization (CMO) or Educational Management Organization (EMO) are required to complete the Addendum section of the application and therefore will be rated in five main sections. All other applicants are not required to complete the Addendum section and are only rated on four main sections.

1.3 SUMMARY OF APPLICATION SECTION RATINGS

Rating options for each section are Meets the Standard; Approaches the Standard; Does not Meet the Standard. A detailed description of each rating option can be found in Appendix A.

	Application Section	Rating
Meeting the Need		Approaches the Standard
	Mission and Vision	Approaches the Standard
	Targeted Plan	Approaches the Standard
	Parent and Community Involvement	Approaches the Standard
Academic Plan ²		Does Not Meet the Standard
	Transformational Change	Does Not Meet the Standard
	Curriculum and Instructional Design	Does Not Meet the Standard
	Promotion and Graduation Requirements	Does Not Meet the Standard
	Driving for Results	Does Not Meet the Standard
	At-Risk Students and Special Populations	Does Not Meet the Standard
	Professional Development	Does Not Meet the Standard
	School Culture	Approaches the Standard
	Student Discipline	Does Not Meet the Standard
	School Calendar and Schedule	Does Not Meet the Standard
	Dual Credit Partnerships	Does Not Meet the Standard
Operations Plan		Approaches the Standard
	Board Governance	Approaches the Standard
	Leadership Team	Approaches the Standard
	Staffing Plan	Approaches the Standard
	Human Resources	Approaches the Standard
	Student Recruitment and Enrollment	Does Not Meet the Standard
	Incubation Year Development	Approaches the Standard
	Services	Approaches the Standard
	Facilities	Approaches the Standard
Financial Plan		Does Not Meet the Standard

² The *Nevada Classical Academy Elko* proposal did not contemplate Distance Education. Therefore, the corresponding section of the rubric was not scored.

2.1 SECTION RATINGS

Meeting the Need		Approaches the Standard
	Mission and Vision	Approaches the Standard
	Targeted Plan	Approaches the Standard
	Parent and Community Involvement	Approaches the Standard

2.2 SUMMARY OF FINDINGS

Overall, the Meeting the Need section was rated as Approaches the Standard. None of the three sections were determined to Meet the Standard as articulated in the new charter application evaluation rubric.

The Mission and Vision section was rated as Approaches the Standard. The Application states the desire to provide a classical, content-rich charter school to Elko. The Committee to Form hopes to improve student achievement and quality of life for all students while expanding school choice options within the community. The mission and vision statements provide a coherent and broad characterization of the proposed charter school's purpose and objectives. The narrative includes a description of key components of classical education and emphasizes traditional instructional methodologies and a classical liberal arts curriculum accompanied by strong habits of mind and honorable character. However, it is unclear how the mission and vision statements will be measured and evaluated to determine if the school is meeting desired targets and outcomes.

The Targeted Plan section was rated as Approaches the Standard. The Applicant demonstrates knowledge of community demographics and the limited available school choice options. The classical education model is further described and indicates that some families in the community are not satisfied with Elko County School District's performance, are currently home schooling their children using a classical curriculum, and/or are looking for more school choice options. However, it remains unclear as to which student populations are currently being underserved by the local school district and who the proposed charter school intends to serve. The application also includes contradictory information in various sections when describing the anticipated demographics of the student population. Finally, the Committee to Form plans to align to the Academic Need of the Academic and Demographic Needs Assessment by serving students zoned to 1- and 2-star schools that continue to have an index score below 50. While there are schools meeting this criteria in and around Elko, gaps in the Academic Plan leave significant concerns as to whether the proposed school could effectively meet the needs of the population and provide a 3-, 4-, or 5-star school option.

The Parent and Community Involvement section was rated as Approaches the Standard. The Committee to Form has established or is in process of establishing a media campaign, community events, and soliciting parent and community support and partnerships. Additionally, the Committee to Form has collected letters of support, with some letters indicating a modest commitment, from community businesses and individuals. The application included demonstrated interest from some parents that have indicated interest in this proposed charter school and have completed an interest survey and/or have attended community meetings and events. However, it is not clear that parents, neighborhood, and community members representative of the community to be served helped to shape the school proposal. While the Committee to Form reference an ongoing survey the narrative did not provide information about how the information gathered from the community had informed the proposal. Finally, the narrative did not include details regarding comprehensive outreach efforts to inform and include Spanish speaking families and parents of students with disabilities about the school option.

For these reasons, as well as those detailed within the rubric criteria below, the review committee and SPCSA staff rated the Meeting the Need section as Approaches the Standard.

2.3 RUBRIC CRITERIA

The tables below provide details regarding each rubric criterion and whether it was determined to Meet the Standard. The criterion for which "No" is selected was either rated as Approaches the Standard or Does Not Meet the Standard as described in the new charter school application evaluation rubric and summarized in Appendix A.

2.3.1 Mission and Vision: Approaches the Standard

Criteria	Meets the Standard?
Clear, measurable, and compelling mission statement which explains the role of the school in meeting the needs of the community and intended student population, and which is reflected throughout the application.	□ Yes ⊠ No
Vision describes success (beyond graduation) for students if the school fulfills its mission.	□ Yes ⊠ No
Committee to Form/CMO aims to achieve outcomes that they demonstrate will improve the long-term quality of life of all students served, including students with disabilities, English language learners, economically disadvantaged students, at-risk students, and students above or below grade level.	□ Yes ⊠ No
 School's plan, in alignment with the mission and vision, satisfies at least one statutory purpose: Improving the academic achievement of pupils. Encouraging the use of effective and innovative methods of teaching. Providing an accurate measurement of the educational achievement of pupils. Establishing accountability and transparency of public schools. Providing a method for public schools to measure achievement based upon the performance of the schools, AND/OR Creating new professional opportunities for teachers. 	⊠ Yes □ No

2.3.2 Targeted Plan: Approaches the Standard

Criteria	Meets the Standard?
Demonstrates a thorough understanding of the community and students to be served, including the demographics and educational needs of the intended student population, as well as the current school options within the community.	⊠ Yes □ No
The proposed educational model is clearly described and addresses a need(s) related to student outcomes in the identified community that is either shown to exist with data or is in response to demonstrated demand for a particular school model.	□ Yes ⊠ No
Clear, comprehensive explanation of how the proposed model meets identified community needs.	□ Yes ⊠ No
 Demonstrates a commitment to meeting at least one of, and preferably multiple, academic, or demographic needs identified in the <u>SPCAS's Academic and Demographic Needs Assessment</u>: 1. Demographics: Applicants meeting this need will propose a school model that includes demonstrated capacity, credible plans, and thorough research and analysis in order to intentionally enroll and serve the following student groups, each of which has been identified as historically underperforming based on data provided by the NDE: students qualifying for free or reduced-price lunch (FRL), English language learners (ELLs), students with disabilities (those with an Individual Education Program, or IEP), students in foster care, and students experiencing homelessness. Successful applicants will demonstrate the capacity to support these student groups in making rapid academic growth and achieving academic performance above the state average. Applicants intending to enroll and serve student groups that have historically underperformed can be most impactful when they alleviate barriers to access, such as by providing meals through the National School Lunch Program, providing student transportation, proactively translating written communication to commonly spoken languages, and offering robust social work and counseling services. 2a. Academic Need: Geographies with 1- and 2-star schools that continue to have an index score below 50: Applicants meeting this need will propose a school model that includes demonstrated capacity, credible plans, and thorough research and analysis to intentionally provide access to 3-, 4- and 5-star schools year. Successful applicants will demonstrate the capacity to effectively meet the needs of students who will transfer from 1- or 2- star schools that continue to Nave an Index score below 50 in order to drive rapid academic growth and achieve academic performance above the state average. Additionally, applicants meeting this need will provide intentional plans for par	☐ Yes ⊠ No

2b. Academic Need: Students at risk of dropping out of school: Applicants meeting this need will propose a public charter school model that includes demonstrated capacity, credible plans, and thorough research and analysis to enroll and prevent at-risk students from dropping out of school and put them on track for successful high school completion with concrete post-secondary plans that will put them on a trajectory toward economic success. Models may include but are not limited to programs designed for student groups that are most at-risk of dropping out or programs aimed at enabling credit-deficient students to get back on track to graduate. Applicants should demonstrate a strong understanding of grade-level appropriate indicators for successful high school completion, such as early literacy, attendance, and credit sufficiency and plans to enable students to successfully meet these milestones. Public charter schools aimed at enrolling and preventing at-risk students from dropping out of school can be most impactful when they offer a unique academic experience for students and/or are closely aligned to Nevada's priorities for workforce and economic development.
Pursuant to NRS 388A.249(2), the SPCSA must consider the degree to which the proposed charter school will address the needs identified in the Academic and Demographic Needs Assessment as part of the application review. Additionally, in accordance with NRS 388A.249(3) the SPCSA may only approve an application to form a charter school if, in addition to meeting other requirements, the proposed charter school will address one or more of the needs identified in the Academic and Demographic Needs Assessment.

2.3.3 Parent and Community Involvement: Approaches the Standard

	Meets the
Criteria	Standard?
Demonstrates ties to and/or knowledge of the identified community and explains how the proposed school will build upon	🖾 Yes
community assets.	🗆 No
Intentional and thoughtful strategies for engaging with community members, families, and parents representative of the	🗆 Yes
community to be served. Illustrates, with examples, that parents, neighborhood, and community members representative of the community to be served helped shape the school proposal.	🖾 No
Outlines a thoughtful plan to proactively engage parents, community members, and other neighborhood partners from the time	🖾 Yes
that the school is approved and once the school is operating.	🗆 No
Describes meaningful opportunities for all parents to contribute to the school community and be active partners, including parents	🗆 Yes
of students with disabilities and English language learners.	🖾 No
Adheres to state laws regarding parent and family volunteers, ensuring that there are no volunteering requirements as a condition	🗆 Yes
of enrollment.	🖾 No
Identifies key supporters, partners, or resources that are directly tied to the stated outcomes of the school, including community	🗆 Yes
partners that are located in and/or serve the identified zip codes. Partnerships are evidenced by specific letters of commitment outlining the accountabilities of both parties and clear, measurable, time-specific deliverables from the partner which are clearly relevant to the needs of the identified population, and do not reflect a paid vendor relationship.	🖾 No

3.1 SECTION RATINGS

Academic Plan ³		Does Not Meet the Standard
	Transformational Change	Does Not Meet the Standard
	Curriculum and Instructional Design	Does Not Meet the Standard
	Promotion and Graduation Requirements	Does Not Meet the Standard
	Driving for Results	Does Not Meet the Standard
	At-Risk Students and Special Populations	Does Not Meet the Standard
	Professional Development	Does Not Meet the Standard
	School Culture	Approaches the Standard
	Student Discipline	Does Not Meet the Standard
	School Calendar and Schedule	Does Not Meet the Standard
	Dual Credit Partnerships	Does Not Meet the Standard

3.2 SUMMARY OF FINDINGS

Overall, the Academic Plan was rated as Does Not Meet the Standard. None of the ten sections were determined to Meet the Standard as articulated in the new charter application evaluation rubric.

The Transformational Change section was rated as Does Not Meet the Standard. While the application emphasizes strong leadership and effective teachers, the response lacks specific details surrounding how classical model structures, the Hillsdale Barney Charter School Initiative supports, and the Hillsdale Curriculum, will lead to a 4- or 5-star rating. The partnership with Hillsdale College is not concretely established. The Committee to Form indicated they intended to use the Hillsdale curriculum initially and then become a "member" school. Though the Committee to Form has developed a relationship with Founders Classical Academy in Las Vegas, a Barney Charter School Initiative "member" school, further details are needed to understand the relationship with Hillsdale College. In addition, evidence and data supporting the classical model's success is limited, including how the classical model addresses academic needs identified in the SPCSA's Academic and Demographic Needs Assessment. While the classical model and associated features are discussed, the narrative is underdeveloped and does not articulate specific student outcomes and how classical model features will work cohesively to meet the school's intended mission and vision.

The Curriculum and Instructional Design section was rated as Does Not Meet the Standard. The Committee to Form proposes to use the Hillsdale curriculum provided by the Barney Charter School Initiative. However, there are additional curricular materials referenced and an overall lack of clarity regarding how these materials and the Hillsdale curriculum would be used cohesively together. This was discussed during the capacity interview and the Committee to Form was unable to provide context and clarity surrounding the curricular choices. While the narrative states that curriculum will be designed to support various student groups, including English Learners and Students with Disabilities, little detail is provided as to how this will be accomplished. Further, the application does not demonstrate full alignment with the Nevada Academic Content Standards. To address instruction, the narrative references teacher directed instruction and Socratic learning, however little information is provided on how these methods will be utilized and how teachers will be prepared to implement these strategies. In addition, the Committee to Form did not provide clear responses as to how the chosen instructional strategies are well suited to the student population and enable effective differentiation.

The Promotion and Graduation Requirements section was rated as Does Not Meet the Standard. The application describes promotion and retention policies, but specific metrics used in these decisions are not well defined. The

³ The *Nevada Classical Academy Elko* proposal did not contemplate Distance Education. Therefore, the corresponding section(s) of the rubric were not scored.

Applicant states that matriculation procedures will be determined indicating that no specific policies have been articulated. The Committee to Form provides some evidence of structures in place to support students at risk of dropping out, but language used indicates that these are potential strategies rather than concrete Plans. Alignment to Hillsdale policies and even potential approval from Hillsdale is mentioned; for example, alternative coursework is provided as an option to support at-risk students, but the application suggests that the school and its board would need to consult with the Hillsdale office to work on this accommodation. The narrative suggests that the school and its board must consult with Hillsdale raising questions about the board's role and the relationship with Hillsdale.

The Driving for Results section was rated as Does Not Meet the Standard. The Committee to Form outlines an approach that includes administering assessments and using the resulting data to meet goals. However, it is unclear how classical ideals (truth, beauty, goodness) will be measured and how academic data will be collected, analyzed, and utilized to set and monitor ambitious academic goals to drive instruction and interventions within and among grades and various student populations. Baseline and projected content area annual performance and growth goals require refinement and additional clarity to align with the Nevada School Performance Framework and the SPCSA's Academic Performance Framework. Additionally, the application lacks a detailed explanation of corrective actions to be taken if the school fails to meet achievement outcomes except for the mention of intensive professional development along with possibly utilizing mentors and coaches.

The At-Risk Students and Special Populations section was rated as Does Not Meet the Standard. While the Applicant describes interventions, supports, and services for struggling students, clearly defined processes and procedures are not provided. The application indicated that Response to Intervention (RTI) services are dependent on resources and staffing and provides minimal concrete details, besides an RTI overview, and an overarching approach to servicing struggling students. The Committee to Form has individuals who have experience working with special populations, but it is unclear if anyone has experience working with English language learners (ELL). The application provides some details on how ELL students will be identified, served, and assessed. Additionally, the Applicant indicates that individuals on the Committee to Form have experience with counseling and trauma related situations, but not specifically in serving students experiencing homelessness or living in foster care. Processes, procedures, and programming for students with disabilities are described but lack essential details regarding the provision of a Free Appropriate Public Education (FAPE), identification, evaluation, due process, and rigorous IEP development. The special services staff allocation calls for a part time employee for special education and no dedicated staff for ELL in year one, raising questions about how the school will meet the needs of special populations. Supports for students that experience mental health and behavioral challenges rely on the Hillsdale model of proper behavior taught through modeling, observation, and feedback and does not account for direct behavioral instruction, practice, and positive reinforcement to address behaviors.

The Professional Development section was rated as Does Not Meet the Standard. The Applicant's professional development plan is underdeveloped and includes minimal concrete details as to how staff will be prepared to deliver specific content knowledge and curricula utilizing classical education based instructional strategies and pedagogical knowledge. The timing of professional development activities indicates an emphasis on the induction time frame and start of the school year offerings with professional development projected to continue throughout the school year depending on policies and priorities of the governing board and principal. The narrative proposes various trainers, both internal and external, to conduct training, but few details are provided surrounding professional development topics, intended audience, targeted student populations and associated mentoring and coaching opportunities. While the narrative indicated that the school hoped to be a Hillsdale College Barney Charter School Initiative "member" school, during the capacity interview, the Committee to Form clarified that Nevada Classical Academy Elko will initially be a Hillsdale "curriculum" school with hopes of becoming a "member" school. While member schools have extensive supports from Hillsdale College, the Barney Charter School Initiative and the Hoogland Center for Teacher Excellence, these supports are not available to curriculum schools, which raises questions about whether the school would have access to external opportunities and professional development supports specific to implementing the school's mission and vision. The proposed budget does not appear to account for professional development expenses, and it is uncertain how professional training will be accomplished without dedicated funding.

The School Culture section was rated as Approaches the Standard. The Committee to Form will utilize the classical curriculum and the Hillsdale culture plan to prepare students for life and success in the adult world. However, it is unclear how this approach will translate to stated school culture goals and desired outcomes. The narrative lacks details as to the specific strategies that will be used to teach and reinforce school culture expectations. Qualitative measures, rather than additional quantitative measures, are proposed to evaluate and inform decisions and continuous improvements associated with school culture and climate. Counseling and restorative practices are additionally mentioned but details regarding when and how these resources and supports will be utilized is not apparent.

The Student Discipline section was rated as Does Not Meet the Standard. The Applicant does not provide for clear and measurable student behavior goals or detailed discipline policies and procedures. It is unclear when Restorative Justice Practices will be utilized versus when consequences for misbehavior will be applied. Additionally, behavioral infractions are undefined and consequences for infractions are dependent on the severity and frequency of the behaviors rather than clear and defined behavioral expectations and applicable consequences. Incentives for positive behavior suggest that internal factors like self-respect and self-confidence are the rewards. While this is admirable, external motivation and incentives are often paired with intrinsic motivation as a developmentally appropriate approach, when attempting to shape behavior and promote positive behavioral choices. Behavioral data collection and analysis does not indicate how data will be utilized to inform continuous school improvement, professional development offerings, or the evaluation of potential disproportionate disciplinary practices. The application does not provide sufficient details regarding how the school will procedurally and compliantly address the behavioral needs of students with disabilities. An appeal process is offered but does not provide for when and how an appeal can be filed and to whom it should be submitted.

The School Calendar and Schedule section was rated as Does Not Meet the Standard. The Committee to Form's application does not concretely determine what calendar schedule the school will adopt. A traditional five day a week and a four day a week schedule are both considered, but the Committee to Form has not determined what the weekly schedule would look like. The Applicant indicates that additional stakeholder input will be sought to determine the school schedule. However, as outlined in the new charter school application evaluation rubric, this type of feedback should be collected in advance of applying. Considering proposed professional development activities, teacher, and student schedules, and required instructional minutes, it is not clear that the academic program could be implemented within a 4-day per week schedule. The attendance plan provides general guidance for attendance, truancy, and absences. However, this would need to be more specific to include concrete attendance expectations and solidified policies, procedures, and intervention responses.

The Dual Credit Partnerships section was rated as Does Not Meet the Standard. This section of the application is not yet fully developed. There is minimal evidence of an established partnership with a college or university and the lack of details surrounding a dual credit partnership plan suggests that there is more research and work to be completed.

For these reasons, as well as those detailed within the rubric criteria below, the review committee and SPCSA staff rated the Academic Plan as Does Not Meet the Standard.

3.3 RUBRIC CRITERIA

The tables below provide details regarding each rubric criterion and whether it was determined to Meet the Standard. The criterion for which "No" is selected was either rated as Approaches the Standard or Does Not Meet the Standard as described in the new charter school application evaluation rubric and summarized in Appendix A.

3.3.1 Transformational Change: Does Not Meet the Standard

	Meets the
Criteria	Standard?
Compelling, well-articulated theory of change and clear educational strategy aligned to the mission and critical to the school's	□ Yes
success.	🖾 No

State Public Charter School Authority New Charter School Application Report and Recommendation – Nevada Classical Academy Elko Page 11 of 29

Ambitious, yet achievable plan to further the SPCSA's strategic goals:	□ Yes
Provide families with 4- or 5-star school.	🖾 No
 Ensure that every SPCSA student succeeds - including those from historically underserved student groups. 	
Provides a specific description of how the proposal will be implemented to ensure fidelity to the model.	🗆 Yes
	🖾 No
Demonstrates that the key features of the proposed school can be implemented together in a coherent and cohesive manner that	🗆 Yes
will drive towards meeting the proposed mission and vision.	🖾 No
Distinguishing features of the proposed school are supported by compelling evidence of success in schools implementing similar	🗆 Yes
programs while serving similar student populations or a demonstration of rationale for the feature that is supported by a logic	🖾 No
model and plans to study effectiveness.	

3.3.2 Curriculum and Instructional Design: Does Not Meet the Standard

	Meets the
Criteria	Standard?
Describes instructional model and learning environment that align to the proposed mission and vision, academic program, and	🗆 Yes
instructional strategies. Instructional model and learning environment will engage students in ways that are culturally responsive and relevant.	🖾 No
Identifies curricula for all core academic subjects and demonstrates that they align to the Nevada Academic Content Standards.	🗆 Yes
	🛛 No
Includes a logical plan for delivering required courses including arts, computer education and technology, health, and physical	🗆 Yes
education.	🖾 No
Demonstrates that instructional strategies are well suited to the identified student population and will enable effective	🗆 Yes
differentiation.	🖾 No
Demonstrates how the instructional model and curriculum will enable all students, including students with disabilities, English	🗆 Yes
language learners, economically disadvantaged students, at-risk students, and students above or below grade level to build the	🖾 No
knowledge base necessary to access rigorous instruction.	
If the school intends to include a career and technical education program, the application outlines a logical plan that is aligned	🗆 Yes
with the school's mission, vision, instructional model, and goals for student growth as well as the State's requirements for career	🗆 No
and technical education.	🖾 N/A

3.3.3 Promotion and Graduation Requirements: Does Not Meet the Standard

Criteria	Meets the Standard?
Describes promotion and retention policies for all grades to be served, demonstrating high expectations for all students.	□ Yes ⊠ No
Structures are in place to support students at risk of dropping out, including those who are over age for their grade, those needing to access credit recovery options, and those performing significantly below grade level.	g □ Yes ⊠ No
If proposing a high school program, clearly articulates high school graduation requirements which align with Nevada Graduation Requirements and will ensure that students graduate college and career ready.	□ Yes ⊠ No □ N/A

3.3.4 Driving for Results: Does Not Meet the Standard

Criteria	Meets the Standard?
 All academic goals and targets are expressed in SMART terms (Specific, Measurable, Achievable, Relevant, and Time-Bound) and demonstrate a commitment to ensuring the success of all students including students with disabilities, English language learners, economically disadvantaged students, at-risk students, and students above or below grade level. Mission-specific academic goals explicitly complement or supplement, but do not replace, the SPCSA's performance standards. All such indicators, measures, and metrics are rigorous, valid, reliable, and objectively verifiable. Annual performance and growth goals align to the Nevada School Performance Framework and/or the Authority Performance Framework and will put the school on a trajectory to meet SPCSA performance standards. Quarterly performance targets can be used to develop a plan for monitoring and reporting academic performance gaps and a process for using data to support instruction and inform professional development. 	□ Yes ⊠ No
Sound plan for measuring and reporting academic performance and progress of students and monitoring for disparities in academic performance between student groups.	□ Yes ⊠ No
Explanation of corrective actions that will be taken if the school fails to meet achievement outcomes at the classroom, cohort, special population and/or school-wide level (throughout the year or at end of year), including the party responsible for implementing these actions.	□ Yes ⊠ No

Internal assessment selections will provide sufficiently rich data for evaluation of the education program, are valid and reliable, and are fully align with state assessments, Nevada Academic Content Standards, and the curriculum as presented.	□ Yes ⊠ No
The assessment plan is sufficiently detailed to demonstrate collection and analysis of individual student, student cohort, special populations, and school level data (interim, annual, year over year), including a clear process for setting and monitoring ambitious academic goals.	□ Yes ⊠ No
Logical plan for using assessment data to drive key decisions aimed at improving academic outcomes.	□ Yes ⊠ No
Organizational and financial goals are aligned to the SPCSA's Performance Frameworks.	□ Yes ⊠ No

3.3.5 At-Risk Students and Special Populations: Does Not Meet the Standard

	Meets the
Criteria	Standard?
At Risk Students	
Provides a clear and research-based process for identifying at-risk students and their needs, including those with academic and	🗆 Yes
behavioral needs.	🖾 No
Outlines the methods according to which the school will remediate academically underperforming students, including the system	🗆 Yes
according to which the school will track progress, facilitate teacher collaboration, and the research supporting the school's	🖾 No
remediation strategy.	
The school's Response to Intervention system differentiates planning for each student according to the significance of their need,	🗆 Yes
providing a continuum of programs, strategies, and supports that corresponds with the needs identified for each student and is	🖾 No
supported by research.	
Presents a reasonable plan and identifies the parties responsible for communicating with parents regarding remediation needs.	🗆 Yes
	🖾 No
Demonstrates that the school's response to early signs of behavioral and/or social emotional needs will be met with positive	🗆 Yes
interventions and restorative justice practices. The school will utilize differentiated support for each student in collaboration with	🖾 No
the students' parents, teachers, and with support, as needed, from other school staff.	
Special Populations	
Demonstrates the Committee to Form or CMO's track record of success serving a wide range of students with disabilities (mild,	🗆 Yes
moderate, and severe), English language learners, homeless and migrant students, and intellectually gifted students.	🖾 No
Clear demonstration and understanding of Nevada and federal laws and regulations governing services for special populations.	🗆 Yes
	🖾 No
For students with disabilities:	🗆 Yes
Provides a logical plan to screen all students and to ensure that struggling students are evaluated for special education	🖾 No
services early and accurately.	
• Presents a plan for student evaluation and developing IEPs that contain rigorous goals and instructional plans that are	
suitable to meet those students' goals.	
Presents a monitoring plan that will enable relevant staff to track the progress of all students with IEPs towards the	
goals articulated in their respective plans.	
 Demonstrates that the school will be able to provide all special education and related services needed either by the 	
staff listed on their organization chart or identified external groups with whom they can contract to provide needed	
services. Specifies full Nevada licensure for all special education teachers/coordinators.	
 Articulates requirements and processes for monitoring services to students in need and plans to exit students who 	
attain sufficient progress.	
 Articulates process for monitoring compliance with state and federal laws pertaining to serving students with 	
disabilities.	
 For middle and high schools, presents a logical and thorough plan for developing and implementing transition plans. 	
For English language learners	🗆 Yes
Processes for identifying English language learners are well-defined, including administration of placement assessments	🖾 No
and communications to parents and teachers.	
 Indicates full Nevada licensure for all English language learners teachers/coordinators. 	
Describes the specific services that will be provided for students within and outside the classroom, including curriculum	
and instruction and exposure to co-teaching.	
Articulates requirements and processes for monitoring services to students in need and plans to exit students who	
attain sufficient progress.	
For intellectually gifted students, demonstrates that the school will extend their learning offerings such that those students have	🗆 Yes
access to unique, tailored opportunities. The proposed staffing structure demonstrates sufficient staffing and teacher support to	🖾 No
implement the plan.	_
For homeless/migrant students:	□ Yes
• Presents a logical and systematic method according to which the school will identify homeless and/or migrant students.	🖾 No
 Clear plan to assess and meet the needs of students and identified as homeless and/or migrant. 	

State Public Charter School Authority

New Charter School Application Report and Recommendation – Nevada Classical Academy Elko Page 13 of 29

3.3.6 Professional Development: Does Not Meet the Standard

Meets the Standard?
□ Yes
⊠ No □ Yes
⊠ No □ Yes
⊠ No □ Yes ⊠ No

3.3.7 School Culture: Approaches the Standard

	Meets the
Criteria	Standard?
Appropriate and effective strategies to support a school climate that will allow for fulfillment of the school's stated mission and	🗆 Yes
vision, as well as the school's stated academic goals.	🖾 No
Describes a concrete plan for norming social/cultural expectations at the start of each year as well as for students who enter mid-	🗆 Yes
year.	🖾 No
Provides plans to establish a culture of high expectations with students/families and teachers/staff and promote a positive school	🗆 Yes
culture.	🖾 No
Presents well-defined goals around school culture and plans to monitor progress.	🗆 Yes
	🖾 No
Presents research-based and age-appropriate strategies to support students' social and emotional needs.	🗆 Yes
	🖾 No
Dress code and/or uniform policy is age-appropriate, and the applicant articulates how the proposed school will ensure that	🗆 Yes
uniform requirements do not create a barrier for economically disadvantaged students.	🖾 No

3.3.8 Student Discipline: Does Not Meet the Standard

Criteria	Meets the Standard?
Presents sound policies for student discipline, suspension, and expulsion including procedures for due process which align to Nevada statutes and regulations.	□ Yes ⊠ No
Describes the proactive use of restorative justice practices, including prior to suspensions or expulsions.	□ Yes ⊠ No
Clear designation of staff responsible for implementing the discipline plan, including maintenance of student records and data.	⊠ Yes □ No
A plan to ensure that certain student populations are not disproportionately impacted by discipline policies, including protection of the rights of students with disabilities.	□ Yes ⊠ No
Goals for student behavior are clear and measurable. There is a plan, and designated personnel, for monitoring and reporting related to behavior goals as well as ongoing maintenance of discipline records.	□ Yes ⊠ No

3.3.9 School Calendar and Schedule: Does Not Meet the Standard

Criteria	Meets the Standard?
Proposed Calendar and schedule meets or exceeds applicable statutory and regulatory requirements:	🗆 Yes
Minimum of 180 (or equivalent) days of instruction.	🖾 No
• 43,200 minutes of classroom instruction/year for grades k-2.	
• 54,000 minutes of classroom instruction/year for grades 3-6.	
• 59,400 minutes of classroom instruction /year for grades 7-12.	
Minimum of 120 hours of instruction for High School courses.	
Calendar and schedule support implementation of the academic program.	🗆 Yes
	🖾 No
Alignment between teacher and student schedules.	🗆 Yes

State Public Charter School Authority New Charter School Application Report and Recommendation – Nevada Classical Academy Elko Page 14 of 29

	🖾 No
Outlines meaningful goals for student attendance and plans to monitor and intervene to prevent students from becoming	🗆 Yes
chronically absent.	🖾 No
Presents sound policies for student attendance and truancy including procedures for due process that comply with state laws and	🗆 Yes
are customized to the charter school.	🖾 No

3.3.10 Dual Credit Partnerships: Does Not Meet the Standard

Criteria	Meets the Standard?
Detailed plan for establishing and running a program for dual credit to enable students to enroll in dual credit courses at a college or university.	□ Yes ⊠ No
Evidence of, at minimum, initial engagement with a college or university and clear steps and timelines for further engagement to ensure that the dual credit program will come to fruition.	□ Yes ⊠ No
Specific plans for monitoring students enrolled in the dual credit program to ensure they have sufficient supports and resources to successfully earn college credits.	□ Yes ⊠ No
The proposed program for dual credit is shown to be both appropriate for high school students seeking advanced coursework as well as financially accessible to all students.	□ Yes ⊠ No

4.1 SECTION RATINGS

Operations Plan		Approaches the Standard
	Board Governance	Approaches the Standard
	Leadership Team	Approaches the Standard
	Staffing Plan	Approaches the Standard
	Human Resources	Approaches the Standard
	Student Recruitment and Enrollment	Does Not Meet the Standard
	Incubation Year Development	Approaches the Standard
	Services	Approaches the Standard
	Facilities	Approaches the Standard

4.2 SUMMARY OF FINDINGS

Overall, the Operations Plan was rated as Approaches the Standard. None of the eight sections were determined to Meet the Standard as articulated in the new charter application evaluation rubric.

The Board Governance section was rated as Approaches the Standard. The Committee to Form has provided information regarding the roles and responsibilities of the board and principial as it relates to governance, school performance, operations, and financials. The proposed school board is comprised of various individuals residing within Elko County with diverse knowledge, experiences and skill sets which lends capacity to oversee the charter school and meet statutory board membership requirements. However, details regarding board committees and how they will engage with the board are lacking. In addition, the board Code of Ethics, Conflict of Interest policy, and bylaws are still under development. Board training is to be provided but additional information regarding who will provide the training and the associated costs are lacking. The Committee to Form stated that Hillsdale will inform and approve school plans and policies which raises some confusion and uncertainty as to how Nevada Classical Academy Elko's School Board will function in relation to Hillsdale College.

The Leadership Team section was rated as Approaches the Standard. The Committee to Form has not yet identified a school leader and the role of the school leader, as outlined in the narrative, has been assigned a large portion of charter development and operations responsibilities. Staffing proposals are lean, including staff for special populations, curriculum support, and accountability. Support staff and additional leadership positions such as an operations director, health staff, related services providers and instructional coaches are not initially apparent. Plans to evaluate the school leader are noted, however minimal details are provided regarding school leader professional development and ongoing support.

The Staffing Plan section was rated as Approaches the Standard. The staffing plan, while lean, mostly aligns to the mission, vison and proposed academic program. However, the proposed staffing plan appear to be misaligned with required staffing needs given likely enrollment projections and anticipated student populations. In the first year there is one part-time special education staff member and no allocation for ELL staff. In year two there is a half allocation for English Language Learners moving toward a full time equivalent the following year. As a result, questions remain about how special education and ELL students will be served with the current proposed staffing allocations. Additionally, the budget does not appear to account for health services and other special education related services such as a school psychologist and speech language therapist. While staffing ratios are compliant with statute, kindergarten and first grade ratios are fairly large given recommended student teacher ratios in the early grades.

The Human Resources section was rated as Approaches the Standard. The narrative includes a reasonable plan with criteria and ambitious timelines to recruit and hire staff. In addition, staff will be competitively compensated and professionally evaluated using the Nevada Educator Performance Framework protocol. However, the Committee to

Form has many recruitment and hiring aspects still in development. Staffing challenges include finding qualified personnel with desired content knowledge and classical education experience located in Elko County or willing to relocate to Elko County. Leadership and board roles and responsibilities are inconsistently defined within this process which requires clarification and clear delineation of assigned duties.

The Student Recruitment and Enrollment section was rated as Does Not Meet the Standard. The Committee to Form has proposed some student recruitment and enrollment strategies that are community oriented and will be executed by founding board committee members. Reasonable enrollment targets, timelines, staff capacity and a monitoring plan are present within the application. In addition, the Applicant provided evidence of parent interest and demand for the proposed charter school. However, the enrollment plan contemplates doubling the size of kindergarten, and subsequently first, second, and third grades beginning in the 2026-27 school year raising questions about what the enrollment would look like at full scale. In addition, details regarding targeted sub-group population recruitment and enrollment are lean and would benefit from additional strategy development to reach and meet expected enrollment numbers per local demographics and the State Public Charter School Authority's Needs Assessment. The lottery policy does not include timelines suggesting that there is not a clear understanding of the lottery and corresponding enrollment process and procedures. Some language within the application indicates the school will require student interviews, will use flexible enrollment policies, will implement recruitment incentives, and will collect tuition fees. While the capacity interview provided some clarification regarding these issues, the inclusion of these items within the narrative suggests that there is some uncertainty regarding allowable enrollment practices.

The Incubation Year Development section was rated as Approaches the Standard. The Nevada Classical Academy Elko Committee to Form began planning a little over a year ago. The incubation year plan addresses some of the key activities and milestones for a successful school launch but requires additional development and clarity as to how the plan will be implemented should there be any delays in hiring a school principal. As stated in the narrative, a thorough business plan will be crystallized during the incubation year as the Committee to Form continues to conduct market research and explore funding options. Ideally these tasks would be thoroughly explored and solidified prior to application. A principal has not yet been identified or hired and many responsibilities fall to the new leader raising questions regarding the ability to accomplish incubation year responsibilities without additional support. Given that the development of many policies and procedures are designated to the principal concern remain that these undeveloped operational, enrollment, academic, and staffing policies may not be ready in time. Leadership training, development and support for the principal relies on mentoring and shadowing from Founders Classical Academy of Las Vegas and Treasure Valley Classical Academy.

The Services section was rated as Approaches the Standard. The narrative states that a comprehensive plan for services is in the process of being developed. Without this plan many concerns remain over the development and implementation of major services related to facilities, health, safety, security, and operations. Application responses are contradictory regarding information technology services and hardware and software related needs. One portion of the application indicates that computers are used by students in secondary grades while other sections indicate that the school model does not include technology instruction. It is not clear from the application how the school will ensure that students in all grade levels receive instruction aligned to computer science standards, how students will be prepared to complete required computer-based assessments, and how adults will utilize technology to plan and deliver instruction. While the narrative discusses information technology services and policies, the budget is minimal and does not appear to align to plans outlined in the narrative. Transportation and health services are outlined but the budget does not account for these services.

The Facilities section was rated as Approaches the Standard. Facility plans for the Committee to Form suggest utilizing Elko Institute for Academic Achievement's current facility when it is vacated in 2024. The application does not contemplate construction, renovation, or permitting. While it may be possible that the building could be occupied with limited work, given that it has functioned as a school for several years, it is not clear that the Committee to Form has thoroughly assessed the proposed school's facility needs and any requirements to make the identified facility acceptable

for the proposed school. In addition, it does not appear that the Applicant has explored any alternative facilities. Finally, the proposed facility does not appear to be sufficient to house the school once the high school program is added. No details are provided about long-term facility needs or plans.

For these reasons, as well as those detailed within the rubric criteria below, the review committee and SPCSA staff rated the Operations Plan as Approaches the Standard.

4.3 RUBRIC CRITERIA

The tables below provide details regarding each rubric criterion and whether it was determined to Meet the Standard. The criterion for which "No" is selected was either rated as Approaches the Standard or Does Not Meet the Standard as described in the new charter school application evaluation rubric and summarized in Appendix A.

4.3.1 Board Governance: Approaches the Standard

	Meets the
Criteria	Standard?
Proposed governance structure is likely to ensure effective governance and meaningful oversight of school performance, operations, and financials.	□ Yes ⊠ No
Clear delineation of authority and working relationship between the governing body, school staff and any committees, advisory bodies, and/or councils.	⊠ Yes □ No
The board puts into place a structure that enables it to collect the information it needs to evaluate the performance of the school.	⊠ Yes □ No
Demonstrates that the membership of the governing body will contribute the wide range of relevant knowledge, skills, and commitment needed to oversee a successful charter school, including but not limited to educational, financial, accounting, legal, and community experience and expertise, as well as special skill sets to reflect school-specific programs, if applicable (e.g., STEM, fine arts, blended learning, alternative programs, etc.). The proposed governing body members demonstrate capacity and expertise to successfully oversee a school.	□ Yes ⊠ No
Provides evidence that the governing body fulfills (or describes reasonable and detailed plans to ensure that the governing body will fulfill) statutory requirements for board membership, including at minimum, one teacher or other person licensed pursuant to chapter 391 of NRS; one teacher or other person licensed pursuant to chapter 391 of NRS or a school administrator; one parent or legal guardian of a pupil enrolled in the charter school who is not a teacher or an administrator at the charter school; and two individuals with knowledge and expertise in one or more of the following areas: accounting, financial services, law, or human resources.	⊠ Yes □ No
If the governing body is not fully developed, a clear plan and timeline for expanding capacity prior to the opening of the school.	□ Yes □ No ⊠ N/A
Shows that the governing body is or describes specific strategies to ensure that the governing body will be representative of the identified community and describes plans for engaging with the community in order to ensure that community voice is meaningfully incorporated into the governing body's decision-making.	□ Yes ⊠ No
There are no prohibited familial relationships between charter holder board members, charter holder board members and staff, or charter holder board members and CMO/EMO employees within the third degree of consanguinity or affinity nor any supervisory or business relationships.	⊠ Yes □ No
Proposed conflict of interest policy, ethics policy, and bylaws are reasonable and compliant. Bylaws contemplate a mechanism for removal of governing body members if needed.	□ Yes ⊠ No
Provides plans for meaningful, appropriate training for board members on a regular basis. Governance training is provided by experienced, third parties and addresses on-boarding for new members, or when the composition of the board changes.	□ Yes ⊠ No
Board training costs are reflected in the budget narrative assumptions and the budget calculations.	□ Yes ⊠ No
Describes a reasonable process for resolving student/parent objections.	⊠ Yes □ No

4.3.2 Leadership Team: Approaches the Standard

	Meets the
Criteria	Standard?
The organizational chart clearly indicates all positions, delineating board and leadership roles and lines of authority	y. 🗌 Yes
	🖾 No

The qualifications of the Committee to Form/CMO are demonstrable with empirical data related to student performance, including students from diverse backgrounds and experiences, students with disabilities, English language learners, and other special populations.	□ Yes ⊠ No
The qualifications of the Committee to Form/CMO include experience with recruitment, hiring, and development of a highly effective staff.	□ Yes ⊠ No
If identified, school leader demonstrates a range of experience serving all students (students with disabilities, English language learners, students in need of remediation, and students above or below grade level) including: leadership role at a high-performing and/or high growth school, 	□ Yes □ No ⊠ N/A
 experience establishing a high-performing culture with students and staff, and responsibility for significant student achievement gains with demographics similar to the proposed school. 	
If the school leader is not yet identified, explains the timeframe and the method by which the board will recruit and select a candidate who demonstrates qualifications and competencies aligned with the school's mission and program and has experience working with special populations.	□ Yes ⊠ No □ N/A
Structure of the school leadership team will allow for effective management of the school and staff and demonstrates appropriate assignment of management roles and distribution of responsibilities for instructional leadership, curriculum, personnel, budgeting, financial management, special education and EL programming, legal compliance, state reporting, external relations, and any unique, school-specific staffing needs.	□ Yes ⊠ No
School leadership team job descriptions or resumes identify qualifications and competencies of the administration that align with the school's mission and program and demonstrate capacity to successfully manage the school.	⊠ Yes □ No
Comprehensive plan for coaching, support, and evaluation of school leadership. The board articulates a clear, ambitious, data- driven set of standards and criteria that the school leader must satisfy to keep the school on track to achieve its vision.	□ Yes ⊠ No

4.3.3 Staffing Plan: Approaches the Standard

Criteria	Meets the Standard?
Aligns to the mission, vision, and proposed academic program.	⊠ Yes □ No
Matches the proposed budget and is explicitly aligned to both budget narrative assumptions and to budget calculations.	□ Yes ⊠ No
Demonstrates an understanding of expected student population and aligns to the applicant's commitment to meet the needs of special populations and the community the school intends to serve.	□ Yes ⊠ No
Ensures sufficient capacity to enable high-quality teacher support/development, student/family support, effective school operations, and compliance with all applicable policies and procedures.	□ Yes ⊠ No
Demonstrates reasonable student-teacher ratios based on the proposed model and statutory student-teacher ratios for special education are met (22:1 for students with severe disabilities).	□ Yes ⊠ No

4.3.4 Human Resources: Approaches the Standard

Criteria	Meets the Standard?
Articulates recruitment and hiring processes and strategies likely to result in the hiring of high-quality teachers, leaders, and staff reflective of the student body.	□ Yes ⊠ No
Describes a feasible compensation structure and rewards/incentives that are likely to attract and retain high-performing teachers.	⊠ Yes □ No
Essential recruitment, hiring, and dismissal functions and processes, such as background checks, payroll, benefits, and employee relations, are clearly described and responsible parties are identified.	□ Yes ⊠ No
School performance management system is likely to retain and promote talented staff, allows for re-structuring and removal of staff as needed, creates opportunities for leadership development, and sets clear expectations.	□ Yes ⊠ No
School performance management system identifies low-performing teacher or leader performance, provides plans, support, and training for improvement, and provides the steps the school leadership will take in instances of persistent low-performance.	⊠ Yes □ No

4.3.5 Student Recruitment and Enrollment: Does Not Meet the Standard

Criteria	Meets the Standard?
Recruitment and enrollment plan for year 1 and subsequent years	🗆 Yes
• Leverages proactive, grassroots strategies such as door-to-door visits, open houses, and forums, and	🖾 No
community conversations over the internet, social media, or other passive tactics which disproportionately	
benefit more advantaged populations.	
• Includes specific plans to ensure equal access to interested families including families in poverty, students	
zoned to attend 1- and 2-star schools, students with disabilities, EL students, and other at-risk students as	
defined in the SPCSA's Needs Assessment.	

 Demonstrates an understanding of the identified community. Is likely to allow the school to enroll a representative student population based on surrounding zoned schools or a mission-specific educationally disadvantaged population. 	
Recruitment and enrollment plan for year 1 and subsequent years includes realistic and appropriate targets, timelines, staff capacity, and monitoring plan to provide confidence that the school will meet its minimum enrollment. <i>Note, the enrollment audit for new schools which determines initial per pupil funding is conducted on or before June 15 of each year.</i>	□ Yes ⊠ No
The application and enrollment process adequately addresses and is compliant with Nevada laws and regulations regarding notification to families within a 2-mile radius during the incubation year, application and enrollment timelines, lotteries, weighted lotteries, enrollment preferences, and backfilling vacant seats when students withdraw.	□ Yes ⊠ No
The planned enrollment numbers for years 1 through 6, including annual growth, is reasonable and supported by a clear rationale.	□ Yes ⊠ No
The recruitment and enrollment plan as well as planned enrollment numbers for year 1 and subsequent years are aligned with the staffing plan and budget, including projected recruitment expenses.	□ Yes ⊠ No
Demonstrated interest from parents of students in the appropriate grade level to enroll in year 1 and originating in the identified communities or zip codes to be served (approximately 30% of year 1 enrollment). Demand should be demonstrated through meeting sign in sheets or intent to enroll forms that capture, at minimum, parent name, student grade levels, and zip code of residence.	⊠ Yes □ No
Proactive and detailed plan for maintaining engagement with parents of prospective students who have already demonstrated interest and converting interest into actual applications for enrollment.	⊠ Yes □ No

4.3.6 Incubation Year Development: Approaches the Standard

Criteria	Meets the Standard?
Provides key milestones for the planning year, as well as concrete actions and accountability, which will ensure that the school is	□ Yes
ready for a successful launch. Incubation year plan:	🖾 No
 Includes necessary activities/milestones to ensure that any program-specific components will be ready to begin on the first day of school. 	
 Includes necessary activities/milestones to ensure the school will be operationally ready to open. 	
• Includes necessary activities/milestones to ensure that the SPCSA Pre-Opening Requirements will be met. Note it is not	
necessary to duplicate every SPCSA pre-opening requirement into your incubation year plan. Instead, focus on the	
activities that will ensure success and the major milestones that must be met.	
Clearly identifies the individuals responsible for leading year 0 initiatives and meeting year 0 milestones.	
If a third party (including an CMO/EMO) will implement portions of the Year 0 plan, these actions should align to the contract or	🗆 Yes
additional documentation presented later in the application.	🗆 No
	🖾 N/A
Outlines comprehensive leadership development plans that include training aligned with incubation year goals as well as stated	🗆 Yes
academic goals.	🖾 No
Outlines the function of any employees in Year 0, as well as the funding source for associated compensation. The staffing outlined	🗆 Yes
for Year 0 will enable the school to reach its Year 0 milestones and goals.	🖾 No
Startup expenses are reflected in the budget narrative assumptions and the budget calculations.	□ Yes
	🖾 No

4.3.7 Services: Approaches the Standard

	Meets the
Criteria	Standard?
Operations plan includes logical plans for all essential and program-specific non-academic services, including, but not limited to	🗆 Yes
transportation, food service, facilities management, nursing, and purchasing processes, and school safety.	🖾 No
Articulates a reasonable process and timeline for ensuring school will have information technology infrastructure, equipment,	🗆 Yes
software, and policies to support the school operations and model, including plans for data security and privacy.	🖾 No
Operations plan for services and information technology demonstrates sufficient staff/contactor capacity to implement the plan,	🗆 Yes
including clear lines of authority.	🖾 No
Costs of services are realistic and align with budget.	🗆 Yes
	🖾 No
Articulates metrics and processes for evaluating effectiveness of services.	🗆 Yes
	🖾 No

4.3.8 Facilities: Approaches the Standard

		Meets the
С	riteria	Standard?

Facility plans in the short and long-term are reasonable and meet the needs of the projected student population and proposed	🗆 Yes
program.	🖾 No
 If a facility (including a temporary facility) has been identified: Evidence that facility will be appropriate for the educational program of the school and adequate for the projected student enrollment. Projected costs associated with the proposed facility, including purchase price, rent, utilities, insurance, and maintenance, as applicable, are reasonable and supported by evidence. A sound plan for construction, renovations, or tenant improvements including sufficient funds and a realistic timeline for completion. A sound plan, which demonstrates an understanding of the local permitting requirements and processes, for ensuring 	□ Yes ⊠ No □ N/A
 that the facility will have proper permitting to operate as a school. Evidence that the applicant has engaged with local jurisdiction(s) and municipalities, specifically the applicable planning department/division and traffic department/division. Assurance that the proposed facility will comply with applicable building codes, health and safety laws, and with the requirements of the American with Disabilities Act (ADA). Charter schools must demonstrate that a facility has been inspected and meets requirements of any applicable building codes, codes for the prevention of fire, and codes pertaining to safety, health, and sanitation 30 days before the first day of school. 	
If a facility (or permanent facility) has not yet been identified:	🗆 Yes
 Description of anticipated facilities needs that will be appropriate for the educational program of the school and adequate for the projected student enrollment. Inclusion of costs associated with the anticipated facilities needs in the budget including renovation, rent, utilities, insurance, and maintenance. Evidence to indicate that facilities-related budget assumptions are realistic based on anticipated location, size, etc. A realistic, timebound plan for selecting and preparing a facility that will meet the programmatic needs and budgetary constraints. A sound plan, which demonstrates an understanding of the local permitting requirements and processes, for ensuring that the facility will have proper permitting to operate as a school. A clear, time bound plan to engage with local jurisdiction(s) and municipalities, specifically the applicable planning department/division and traffic department/division. Assurance that the proposed location will be in compliance with applicable building codes, health and safety laws, and with the requirements of the American with Disabilities Act (ADA). Charter schools must demonstrate that a facility has been inspected and meets requirements of any applicable building codes, codes for the prevention of fire, and codes pertaining to safety, health and sanitation 30 days before the first day of school. 	⊠ No □ N/A
Demonstrated capacity to manage facility selection, leasing, acquisition, development, renovation, and management, as	🗆 Yes
applicable. If Committee to Form or CMO has identified a facility development partner, Committee to Form or CMO has thorough plans for managing the partner relationship and ensuring that the partner meets expectations.	🖾 No
Plans for facility maintenance will ensure that the facility provides a safe and clean learning environment for students.	□ Yes
	🛛 No

5 FINANCIAL PLAN

5.1 SECTION RATINGS

Financial Plan

Does Not Meet the Standard

5.2 SUMMARY OF FINDINGS

The Financial Plan was rated as Does Not Meet the Standard. The Committee to Form has actively engaged in fundraising and provided an updated amount of \$500,000 raised as of the capacity interview. Application responses in this section generally describe fiscal systems and accounting procedures for charter schools. However, speculative language surrounding plans for managing school finances and the development of policies and procedures raise questions about how far along the Committee to Form is in establishing the financial plan. Expenditure details suggest a very lean budget overall with a large portion of expenses, over 70%, dedicated to personnel salaries and benefits. In addition, projected expenses in several categories do not appear to be realistic, such as professional development expenses, information technology expenses, licensing fees, assessment fees, annual independent financial audit expenses, and human resources related expenses. Questions remain about whether certain revenue assumptions are reasonable. For example, the projected population of students qualifying for free or reduced-price lunch within the budget does not appear to be realistic, raising questions about the projected Title I funding amount.

For these reasons, as well as those detailed within the rubric criteria below, the review committee and SPCSA staff rated the Financial Plan as Does Not Meet the Standard.

5.3 RUBRIC CRITERIA

The tables below provide details regarding each rubric criterion and whether it was determined to Meet the Standard. The criterion for which "No" is selected was either rated as Approaches the Standard or Does Not Meet the Standard as described in the new charter school application evaluation rubric and summarized in Appendix A.

5.3.1 Financial Plan: Does Not Meet the Standard

Criteria	Meets the Standard?
The financial manager has the appropriate expertise to provide accurate and timely financial information to decision-makers.	□ Yes ⊠ No
The school protects mission-critical expenses when faced with budget cuts and commits to maintaining financial viability. The budget does not appropriate for any fund any amount in excess of the budget resources of that fund (in any single year).	□ Yes ⊠ No
There is appropriate segregation of financial duties which align to organizational charts, leadership roles and responsibilities, and vendor responsibilities, as applicable.	□ Yes ⊠ No
Control systems ensure that only allowable expenses will be made and that all expenses will be coded appropriately.	□ Yes ⊠ No
Projections are accurate, conservative, and legally compliant. This includes appropriate allocations for required expenditures such as sponsorship fee, Public Employee Retirement System contributions, etc.	□ Yes ⊠ No
Budget priorities are consistent with the proposed model, including but not limited to educational program, staffing, and facility, and budget priorities are aligned with the proposed enrollment plan, including any enrollment growth.	□ Yes ⊠ No
Sufficient detail and specificity of assumptions for all budget line items to allow for the assessment of fiscal viability.	□ Yes ⊠ No
Clear understanding of monthly cash flow that demonstrates viability of the school.	□ Yes ⊠ No
Current ratio based on proposed budget of at least 1.1 on a monthly basis is either 1.1 or better or is between 1.0 and 1.1 and trending positive from the immediately prior year.	□ Yes ⊠ No
The debt-to-asset ratio based on proposed budget is less than 0.9.	□ Yes ⊠ No
Sufficient cash reserves to cover operations.	🗆 Yes

	🖾 No
All funds from external sources that are included in the budget are guaranteed with cash in hand or letter of award and grant	🗆 Yes
terms.	🖾 No
There is no evidence that the school ever will become insolvent or lack access to the necessary amount of liquidity.	🗆 Yes
	🖾 No
Assumptions about facilities in all financial statements correspond to a conservative facility plan and account for possible	🗆 Yes
contingencies.	🖾 No

6.1 TIMELINE

SPCSA staff offered a five-part training series regarding the New Charter School Application process. Each training was recorded and posted to the SPCSA's website: <u>https://charterschools.nv.gov/OpenASchool/Application_Packet/</u>. Below is a summary of the training that was provided.

- December 5, 2022 Application Overview and Process
- January 11, 2023 Application Cover Sheet and Meeting the Need Section
- January 24, 2023 Academic Plan
- February 9, 2023 Financial Plan
- February 27, 2023 Operations Plan and Addendum Section

Below are key dates related to the Nevada Classical Academy Elko charter school application.

- January 23, 2023 Nevada Classical Academy Elko Notice of Intent is received
- April 29, 2023 Nevada Classical Academy Elko Application is received
- May 18, 2023 Memo sent to ECSD soliciting input⁴
- July 5, 2023 Clarifying Questions sent to Applicant; responses received within four business days
- July 18, 2023 Nevada Classical Academy Elko capacity interview is conducted
- As of the posting of this Recommendation, the Elko County School District has not provided input
- August 25, 2023 Recommendation is presented

6.2 CAPACITY INTERVIEW

Based on the independent and collective review of the application, the review committee conducted a capacity interview of the Applicant to assess the capacity to execute the application's overall plan. The capacity interview for Nevada Classical Academy Elko was conducted on July 18, 2023 and lasted approximately 120-minutes. All members of the Committee to Form attended the interview along with one additional proposed board member who was part of the larger Nevada Classical Academy development team. Additionally, one representative from Founders Classical Academy Las Vegas attended the capacity interview. Questions during the capacity interview focused primarily on these areas:

- Mission and Vision
- Targeted Plan
- Parent and Community Involvement
- Transformational Change
- Curriculum and Instructional Design
- At-Risk Students and Special Populations
- School Culture
- Board Governance
- Leadership Team
- Staffing Plan
- Student Recruitment and Enrollment
- Facilities

⁴ Pursuant to NRS 388A.249, the SPCSA solicited input from the Elko County School District regarding this application. NRS 388A.249(2)(a) requires that "[t]he proposed sponsor of a charter school shall, in reviewing an application to form a charter school...If the proposed sponsor is not the board of trustees of a school district, solicit input from the board of trustees of the school district in which the proposed charter school will be located."

- Finance

Prior to the capacity interview, the review committee sent the Applicant team a list of clarifying questions to provide an additional opportunity for details and information to be presented. These responses were considered by the review team and were used to better inform the capacity interview.

Lastly, the capacity interview included a scenario-based question that probed the Committee to Form's capacity to respond to a situation where end of the year student assessment data showed that students did not perform as expected and the school is under performing the Elko County School District. This hypothetical data also indicated that students identified as English Learners and students with disabilities were performing below the school-wide average in both English Language Arts and Mathematics.

APPENDIX A

THE CHARTER SCHOOL APPLICATION "NOTICE OF INTENT"

The charter school application process begins with the submission of a written "notice of intent" to submit a new charter school application. See NAC 388A.260(2). This notice of intent is a brief document, submitted to the SPCSA 90 days prior to the submission of the applicant's new charter school application, stating, among other things, the name of the proposed charter school, contact information for the applicant, the proposed location of the charter school, and the grade levels and number of students the proposed charter school seeks to serve.

THE SPCSA'S PROPOSED CHARTER SCHOOL APPLICATION WINDOW

In December 2021, Nevada's Legislative Commission approved proposed regulation R043-21, which amended Nevada Administrative Code 388A.260(1). With this change, the SPCSA moved from two new charter school application windows each year (previously in January and July of each year), to a single annual application window. As a result, new charter school applications now must be submitted to the SPCSA between April 15 and April 30 of each year.

Part of the intent behind the change to NAC 388A.260(1), and the move from two annual application windows to a single application window in April of each year, was to allow sufficient time to ensure that a newly approved charter school opens successfully. That is, upon receipt of a new charter school application in April, the SPCSA's review process (as described in greater detail below), typically takes four to eight months – meaning that a new charter school application that is received in April will be approved or denied by the SPCSA in August or December. This timeline allows a newly approved charter school nine to 12 months to successfully execute the charter school's incubation year plan and ensures a successfully opening of the charter school.

Note that NAC 388A.260(1) still contains a "good cause" provision whereby a new charter school applicant may, for "good cause," request that the SPCSA accept a new charter school application outside the annual April 15 – April 30 window. However, if the SPCSA approves a "good cause" exemption to submit a new charter school application outside of the annual April application window, a notice of intent to submit a new charter school application must still be submitted to the SPCSA 90 days prior to receipt of the actual application. In practice, this means that upon approval of a good cause exemption by the SPCSA, allowing an applicant to submit a new charter school application outside of the typical April application window, an applicant will submit its new charter school application 90 days after approval of the good cause exemption and receipt of the applicant's notice of intent.

THE REQUIRED CONTENTS OF A NEW CHARTER SCHOOL APPLICATION

NRS 388A.246 and NAC 388A.135-160 detail the requirements related to a new charter school application. Note that these statutes and regulations related to the required contents of a new charter school applications are extensive.⁵

⁵ Although the following list is not all-inclusive, among the required contents of a new charter school application are the following:

- The name of the proposed charter school;
- The date on which the proposed charter school seeks to open;
- Grade levels and the proposed enrollment that the charter school seeks to serve;
- A summary of the plan for the proposed charter school, including the mission, vision and goals of the proposed charter school;
- Information regarding the indicators, metrics and measures that the proposed charter school will use to evaluate the academic, organizational, and financial performance of the proposed charter school;
- The organization structure of the proposed charter school;
- Information regarding the committee to form and the proposed governance of the charter school;

COMPLETENESS CHECK

After receiving a new charter school application, the SPCSA, pursuant to NRS 388A.249(3)(a)(2) and NAC 388A.260(2) conducts a "completeness check" of the application to ensure that the new charter school application contains all the information required by NRS 388A.246 and NAC 388A.135-160. If a new charter school application does not contain all the information required by Nevada's charter school statutes and regulations, if practicable, the SPCSA follows up with the applicant to obtain the required information. If not, the applicant is asked to submit a new, complete charter school application during the next application cycle.

WITHDRAWAL OF A NEW CHARTER SCHOOL APPLICATION

NAC 388A.260(3) allows an applicant to withdraw a new charter school application upon written notice to the SPCSA. An applicant may decide to withdraw its application due to significant concerns regarding the completeness of the application, or because it is evident after a cursory review of the new charter school application that the proposed charter school application is not fully developed.

THE SPCSA'S REVIEW OF A NEW CHARTER SCHOOL APPLICATION

Once a new charter school application is deemed complete in accordance with 388A.249(3)(a)(2) and NAC 388A.260(2), the SPCSA begins its substantive review of the new charter school application.

NRS 388A.249(2)(a) requires the SPCSA to conduct a "thorough review" of the new charter school application. This "thorough review" requires that the SPCSA establish a review team to review and evaluate the new charter school application and include in the review team persons with knowledge and expertise regarding the academic, financial, and organizational facets of charter school that are not employed by the SPCSA – these persons are often referred to as "external reviewers." NRS 388A.249(2)(a) and NAC 388A.260(4).

As part of this "thorough evaluation" the SPCSA is required to conduct an interview with the applicant to elicit clarifying or additional information about the proposed charter school and determine the ability of the applicant to establish a high-quality charter school – this is the "capacity interview" conducted by the SPCSA. NRS 388A.249(2)(b) and NAC 388A.260(4)(b)(2)

- Information regarding the proposed administrative head of the proposed charter school;
- Information regarding how teachers and staff will be recruited and hired;
- Course and curriculum information, including any dual-credit programs for high school students (if applicable);
- Information regarding serving students with disabilities, students who are English language learners, an at-risk student;
- The organization structure of the proposed charter school;
- Information regarding the committee to form and the proposed governance of the charter school;
- Information regarding the proposed administrative head of the proposed charter school;
- Information regarding how teachers and staff will be recruited and hired;
- The proposed charter school's calendar;
- Information regarding any proposed facility for the proposed charter school;
- Equipment, furniture, and fixtures that the proposed charter school will utilize;
- Transportation, if applicable;
- Health and safety requirements;
- Student records;
- Extracurricular activities and dress code;
- Discipline policies;
- Budget;
- Enrollment and any lottery process and procedures;
- Information regarding required insurance

In its review of the charter school application, the SPCSA is required to evaluate the new charter school application based on documented evidence collected through the process of reviewing the application and the information gleaned during the capacity interview. See NRS 388A.249(2)(b) and (e).

The determination regarding whether to grant a new charter school application is to be based on the ability of the applicants to establish a high-quality charter school. NRS 388A.249(2)(b). The SPCSA may approve a new charter school application if:

- The application complies with all charter school laws and regulations;
- The application is complete;
- The applicant has demonstrated competence in accordance with the SPCSA's new charter school application rubric demonstrating that approval of the new charter school application will likely result in a successful opening and operation of the charter school;
- The application meets the criteria contained in the SPCSA's academic and demographic needs assessment; and
- Sufficient input has been received the public. NRS 388A.249(3).

The North Star of the review team's evaluation of the new charter school application is the SPCSA's new charter school application rubric. NRS 388A.249(2)(b). The rubric is broken into four major sections, plus an addendum. Rating options for each section are Meets the Standard; Approaches the Standard; Does not Meet the Standard. These are defined as follows:

- **Meets the Standard:** The response reflects a thorough understanding of key issues. It addresses the topic with specific and accurate information that shows thorough preparation; presents a clear, realistic picture of how the school is expected to operate; and inspires confidence in the applicant's capacity to carry out the plan effectively and result in a 4- or 5-star school.
- **Approaches the Standard:** The response meets the criteria in many respects but lacks detail and/or requires additional information in one or more areas.
- **Does Not Meet the Standard:** The response is undeveloped or incomplete; demonstrates lack of preparation and/or raises serious questions about the coherence of the application and whether it is original work; raises substantial concerns about the viability of the plan or the applicant's ability to carry it out.

Detailed descriptions of each rubric item can be found in the full rubric located on the SPCSA Application website: <u>http://charterschools.nv.gov/OpenASchool/Application_Packet/</u>

Once the review team reviews and scores the new charter school application, the SPCSA's Executive Director, or his or her designee, forwards his or her recommendation to the SPCSA Board for its consideration. NAC 388A.260(6)

THE SPCSA'S APPROVAL OR DENIAL OF A NEW CHARTER SCHOOL APPLICATION

The SPCSA Board is required to consider a new charter school application at a public meeting held no more than 120 days (or later if agreed to by the applicant) after receipt of the new charter school application. NRS 388A.255(1).

RESUBMISSION AND APPEAL OF A DENIAL OF A NEW CHARTER SCHOOL APPLICATION

If a new charter application is denied, an unsuccessful applicant will be provided with a written notice setting out the deficiencies contained in the new charter school application. If the applicant chooses to do so, the applicant may resubmit the applicant's new charter school application within 30 days after receiving the written notice of deficiencies. NRS 388A.255(2). Given the lengthy and rigorous application process utilized by the SPCSA in regard to charter applications, as well as the limited timeframe specified in NRS 388A.255(2) for an unsuccessful applicant to resubmit their charter application, the SPCSA encourages only those unsuccessful applicants that the SPCSA has found limited or specific areas where the application does not meet standards to resubmit their charter application. Unsuccessful

applicants that the SPCSA has found numerous or significant issues within the application that do not meet standard are encouraged to submit a new charter application during the SPCSA's next application window.

If a new charter school application is denied after resubmission, the unsuccessful applicant may then appeal the denial to the district court in which the proposed charter school was to be located. NRS 388A.255(3).